

Message Text

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DRAFTED BY OMSN:JBERG:TJD

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FM SECSTATE WASHDC

TO CINCPACREP GUAM IMMEDIATE

C O N F I D E N T I A L STATE 167504

CINCPACREP GUAM: PASS TO HICOMTERPACIS FOR HICOM ACTION

E.O. 11652:GDS-84

TAGS: PGOV, TQ

SUBJECT: MESSAGE FOR HICOM WINKEL

HICOMTERPACIS: PASS TO SLNO FOR INFO

1. FOLLOWING IS A JOINT MESSAGE FROM OTA DIRECTOR VAN CLEVE AND AMB ROSENBLATT FOR HICOM WINKEL.
2. AFTER UR TELCON WITH ROSENBLATT IN WASHINGTON, WE HAVE FURTHER DISCUSSED MATTER OF TT OFFICE OF PLANNING AND STATISTICS (OPS) PERFORMING AN ECONOMIC DATA BASE STUDY AS COUNTER PROPOSED IN ROSENBLATT LETTER OF MARCH 3, 1978 TO SENATOR BAILEY OLTER OF CFPST FUTURE STATUS COMMITTEE. WE UNDERSTAND FROM LAZARUS SALII THAT HE HAS DISCUSSED SENATOR OLTER'S PRECISE NEEDS WITH HIM AND THAT, EVEN THO OPS MANPOWER NOW AT LOWER LEVEL, OPS STILL CAPABLE OF PERFORMING THE REQUISITE STUDY OVER PERIOD OF TWO MONTHS. SINCE SENATOR OLTER DOES NOT WANT TO DISCUSS US FINANCIAL ASSISTANCE UNDER FREE
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ASSOCIATION UNTIL AFTER STUDY IS COMPLETED, THIS TOPIC WILL NOT COME UP IN PROPOSED JULY 31 PLENARY SESSION ON SAIPAN AND WILL LIKELY BE PUT OFF TILL NEXT ROUND OF NEGOTIATIONS, POSSIBLY IN NOV-DEC TIMEFRAME.

3. WE SEEK UR CONCURRENCE IN ASSIGNMENT OF THIS TASK TO OPS AND SUGGEST FOLLOWING BOARD GUIDELINES ON BASIS

OF OUR PREVIOUS DISCUSSIONS AND SUBJECT TO YOUR APPROVAL:

A. ANY WORK DONE SHOULD BE BASED ON AN APPROVED SCOPE OF WORK OF FOUR MAN-MONTHS MAX DURATION (LAZARUS SALII'S ESTIMATE) AND SHOULD BE CONFINED TO STRAIGHT-FORWARD, FACTUAL ASSEMBLAGE OF ECONOMIC DATA.

B. OPS STUDY SHOULD NOT RPT NOT INCLUDE RECOMMENDATIONS AS TO LEVEL OF FUTURE MICRONESIAN "NEEDS" (A RELATIVE AND POLITICAL TERM) OF USG ASSISTANCE;

C. ALL POLSTACOMS SHOULD BE ALLOWED TO PARTICIPATE IN DEVELOPMENT OF SCOPE OF WORK AND SHOULD HAVE ACCESS TO RESULTS OF STUDY UPON COMPLETION;

D. MANAGEMENT OF PROJECT SHOULD REST WITH HICOM THROUGH DIRECTOR OF OPS.

4. OMSN HAS EXPLORED WITH AID THE AVAILABILITY OF A DEVELOPMENT ECONOMIST WHO COULD ASSIST IN THIS EFFORT, IF DESIRED, OMSN WOULD PURSUE THE SUBJECT WITH AID WITH THE OBJECTIVE OF ATTACHING ECONOMIST ADMINISTRATIVELY TO TT GOVT ON A REIMBURSABLE BASIS FOR DURATION OF STUDY. OMSN WOULD BE WILLING TO REIMBURSE TT GOV'T FOR THESE PURPOSES BUT SUCH PERSON SHOULD NOT BE ATTACHED
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DIRECTLY TO OMSN OR REPORT TO OMSN TO ANY EXTENT BEYOND REPORTS FURNISHED THE POLSTACOMS.

5. WE HAVE ALSO NOTED OPS STUDY, DESCRIBING SECOND LEVEL CIP PROGRAM AND MNS REPORT OF MEETINGS AS FOLLOW UP TO DISTRICT AND COM REVIEW OF THE PLANNING DOCUMENT ON THAT PROGRAM PREPARED BY OPS. WHILE THIS TYPE OF PROGRAM WHICH, ACCORDING TO OPS STUDY, WOULD BE IN RANGE OF \$200 MILLION TO BE APPROPRIATED OVER PERIOD OF TEN YEARS, IS CERTAINLY A LOGICAL SUPPLEMENT TO PRESENT CIP PROGRAM, THERE IS SOME CONCERN THAT WIDE COVERAGE IN TTPI WHICH SECOND LEVEL CIP PROGRAM HAS ALREADY RECEIVED COULD HAVE EFFECT OF RAISING MICRONESIAN EXPECTATIONS WHEN WE ARE NOT AT ALL SURE IN WASHINGTON WHETHER OMB OR CONGRESS WOULD BE WILLING TO COMMIT FUNDING. QUESTION OF PROGRAMS CONTINUATION AFTER TERMINATION OF TRUSTEESHIP AGREEMENT ALSO POTENTIALLY TROUBLESOME IN LIGHT OF

ITS RELATIONSHIP WITH LEVELS OF US ECONOMIC ASSISTANCE UNDER NEW POLITICAL STATUS AGREEMENT. IN FY 1980 OTA BUDGET PRESENTATION TO SECRETARY, IT BECAME CLEAR THAT INITIAL FUNDING FOR PROGRAM LIKELY NOT TO BE INCLUDED

IN THAT BUDGET. BELIEVE WE MUST HAVE DISCUSSION ON THIS PROGRAM WITH YOU IN LIGHT OF ABOVE AND SUGGEST THAT BEFORE OR DURING PLENARY ROUND, YOU AND ROSENBLATT SHOULD DISCUSS, VAN CLEVE AND UNDERSECRETARY WILL OF COURSE BE INTERESTED IN DISCUSSING DURING FORTHCOMING AUGUST TRIP TO TT.

6. PLS ADVISE SOONEST IF APPROACH OUTLINED PARA 2 AND 3 MEETS WITH UR APPROVAL. IF SO, OMSN WILL SO INFORM POLSTACOMS AND A JOINT MEETING TO ALSO INCLUDE STATUS LNO, OPS PERSONNEL AND YOU, IF YOU CHOSE, CAN BE ARRANGED TO DEVELOP SCOPE OF WORK AND TIMEFRAME FOR STUDY.

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